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2:260 Uniform Grievance Procedure

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School Board

School District Governance

The District is governed by a Board of Education consisting of 7 members. The Board's powers and duties include the broad authority to adopt and enforce all necessary policies for the management and government of the public schools.

Official action by School Board members must occur at a duly called and legally conducted meeting. "Meeting" is defined as any gathering of the majority of a quorum of School Board members for the purpose of discussing School District business.

School Board members, as individuals, have no authority over school affairs, except as provided by law or as authorized by the Board.

September 2009 2:20

School Board

Powers and Duties of the School Board

The major powers and duties of the School Board include, but are not limited to:

- 1. Formulating, adopting, and modifying Board policies, at its sole discretion, subject only to mandatory collective bargaining agreements and State and federal law. 1
- 2. Employing a Superintendent and other personnel, making employment decisions, dismissing personnel, and establishing an equal employment opportunity policy that prohibits unlawful discrimination. 2
- 3. Directing, through policy, the Superintendent, in his or her charge of the District's administration. 3
- 4. Approving the annual budget, tax levies, major expenditures, payment of obligations, annual audit, and other aspects of the District's financial operation; and making available a statement of financial affairs as provided in State law. 4
- 5. Entering contracts using the public bidding procedure when required. 5
- 6. Indemnifying, protecting, and insuring against any loss or liability of the School District, Board members, employees, and agents as provided or authorized by State law. 6
- 7. Providing, constructing, controlling, and maintaining adequate physical facilities; making school buildings available for use as civil defense shelters; and establishing a resource conservation policy. 7
- 8. Establishing an equal educational opportunities policy that prohibits unlawful discrimination. 8
- 9. Approving the curriculum, textbooks, and educational services. 9
- 10. Evaluating the educational program and approving School Improvement and District Improvement Plans. 10

¹ State law controls this policy's content. School board powers listed in <u>The School Code</u> are not exclusive (105 ILCS 5/10-20). This policy's intent is to list the *major* statutory powers and duties – not all of them.

For the first numbered paragraph, see 105 ILCS 5/10-20.5 and 115 ILCS 5/1 et seq. (Illinois Educational Labor Relations Act); and policy 2:240, *Board Policy Development*.

^{2 105} ILCS 5/10-21.4 (employing superintendent); 5/10-20.7 and 5/10-21.1 (teachers); 5/10-21.9 (criminal history records checks); 5/10-22.34 (non-certificated personnel); 5/10-22.4 (dismissing teachers for cause); and 5/10-23.5 and 5/24-12 (reduction in force). See policies in Sections 3, General School Administration, and 5, Personnel.

^{3 105} ILCS 5/10-16.7.

^{4 105} ILCS 5/10-20.17, 5/10-20.19 and 5/17-1 et seq. See policies in Section 4, Operational Services.

^{5 105} ILCS 5/10-20.21. See policy 4:60, Purchases and Contracts.

^{6 105} ILCS 5/10-20.20, amended by P.A. 96-62 (duty to indemnify) and 5/10-22.3 (duty to insure against loss or liability). The individuals who must be protected are identical in both statutes except that the 2009 legislation amended the indemnification statute to add mentors for new certified staff members. See policy 4:100, *Insurance Management*.

⁷ For the first clause, see 105 ILCS 5/10-20.12, 5/10-22.10, 5/10-22.35A, and 5/10-22.36; and policy 4:150, Facility Management and Building Programs. For the second clause, see 105 ILCS 5/10-22.35, amended by P.A. 96-57. For the third clause, see 105 ILCS 5/10-20.19c, amended by P.A. 95-741; and policy 4:70, Resource Conservation.

⁸ Many civil rights laws guarantee equal educational opportunities; see policy 7:10, Equal Educational Opportunities.

^{9 105} ILCS 5/10-20.8 and 5/10-20.9. See policies in Section 6, Instruction.

^{10 105} ILCS 5/2-3.25d and 105 ILCS 5/27-1. See policies 6:10, Educational Philosophy and Objectives; and 6:15, School Accountability.

- 11. Submitting to parents/guardians, District taxpayers, the Governor, the General Assembly, and the State Board of Education a school report card assessing the performance of its schools and students. 11
- 12. Establishing and supporting student discipline policies designed to maintain an environment conducive to learning, including deciding individual student suspension or expulsion cases brought before it. 12
- 13. Establishing attendance units within the District and assigning students to the schools. 13
- 14. Establishing the school year. 14
- 15. Requiring a moment of silence to recognize veterans during any type of school event held at a District school on November 11.15
- 16. Visiting District facilities. 16
- 17. Providing student transportation services. 17
- 18. Entering into joint agreements with other boards to establish cooperative educational programs or provide educational facilities. 18
- 19. Complying with requirements in the Abused and Neglected Child Reporting Act. Specifically, each individual Board member must, if an allegation is raised to the member during an open or closed Board meeting that a student is an abused child as defined in the Act, direct or cause the Board to direct the Superintendent or other equivalent school administrator to comply with the Act's requirements concerning the reporting of child abuse. 19
- 20. Communicating the schools' activities and operations to the community and representing the needs and desires of the community in educational matters. 20

^{11 105} ILCS 5/10-17a.

^{12 105} ILCS 5/10-22.6. See policies 7:190, Student Discipline; 7:200, Suspension Procedures; and 7:210, Expulsion Procedures.

^{13 105} ILCS 5/10-21.3 and 5/10-22.5. See policy 7:30, Student Assignment and Intra-District Transfer.

^{14 105} ILCS 5/10-19 and 23 Ill.Admin.Code §1.420. See policy 6:20, School Year Calendar and Day.

¹⁵ Recognizing veterans on Nov. 11 is required by 105 ILCS 5/10-20.46, added by P.A. 96-84.

^{16 105} ILCS 5/10-20.6. See policies 2:140, Communications To and From the Board; and 8:30, Visitors to and Conduct on School Property.

^{17 105} ILCS 5/10-22.22. See policy 4:110, *Transportation*.

^{18 105} ILCS 5/10-22.31a. See policy 1:20, District Organization, Operations, and Cooperative Agreements.

^{19 325} ILCS 5/4

²⁰ See policy 8:10, Connection with the Community.

LEGAL REF.: 105 ILCS 5/2-3.25d, 5/10-1 et seq., 5/17-1, and 5/27-1.

115 ILCS 5/1 <u>et seq</u>. 325 ILCS 5/4.

CROSS REF.: 1:10 (School District Legal Status), 1:20 (District Organization, Operations, and

Cooperative Agreements), 2:10 (School District Governance), 2:80 (Board Member Oath and Conduct), 2:140 (Communications To and From the Board), 2:240 (Board Policy Development), 4:60 (Purchases and Contracts), 4:70

(Resource Conservation), 4:100 (Insurance Management), 4:110

(Transportation), 4:150 (Facility Management and Building Programs), 5:10 (Equal Employment Opportunity and Minority Recruitment), 5:90 (Abused and Neglected Child Reporting), 6:10 (Educational Philosophy and Objectives), 6:15 (School Accountability), 6:20 (School Year Calendar and Day), 7:10 (Equal Educational Opportunities), 7:30 (Student Assignment and Intra-District Transfer), 7:190 (Student Discipline), 7:200 (Suspension Procedures), 7:210 (Expulsion Procedures), 8:10 (Connection with the Community), 8:30 (Visitors

to and Conduct on School Property)

School Board

Board Calendar Motion

The calendar motion combines the approval of the following items: minutes of regular and special school board meetings – open and closed, bills presented for payment since the last regular school board meeting, financial reports through the end of the previous calendar month, the treasurer's report through conclusion of the previous calendar month, and the activity fund and revolving fund reports through the end of the previous calendar month. If one or more board members request that any of the items noted above be separated from the calendar motion a motion to that effect may be presented and approved. The individual item/s will then be considered apart from the calendar motion.

School Board

School District Elections

School District elections are non-partisan, governed by the general election laws of the State, and include the election of School Board members, various public policy propositions, and advisory questions. School Board members are elected at the consolidated election held on the first Tuesday in April in odd-numbered years. If, however, that date conflicts with the celebration of Passover, the consolidated election is postponed to the first Tuesday following the last day of Passover. The canvass of votes is conducted by the election authority within 21 days after the election.

The School Board's election duties are:

- 1. The Board, by proper resolution, may place public policy propositions on the ballot.
- 2. The Board President, Secretary, and the member with the longest continuous service, whose nominating petition is not being challenged, compose the Education Officers Electoral Board to hear and rule on objections to candidate nominating petitions and voter petitions.
- 3. The Board Secretary or clerk serves as the local election official, assisted by designated representatives appointed by the Board.

LEGAL REF.: 10 ILCS 5/1-3, 5/2A-1.1 et seq., 5/10-9, 5/22-17, 5/22-18, and 5/28-1 et seq.

105 ILCS 5/9-1 et seq.

CROSS REF.: 2:40 (Board Member Qualifications), 2:50 (Board Member Term of Office),

2:210 (Organizational School Board Meeting)

2:30

September 2009 2:40

School Board

Board Member Qualifications 1

A School Board member must be, on the date of election or appointment, a United States citizen, at least 18 years of age, a resident of Illinois and the District for at least one year immediately preceding the election, and a registered voter.

Reasons making an individual ineligible for Board membership include holding an incompatible office and certain types of State or federal employment. 2 A child sex offender, as defined in State law, is ineligible for School Board membership. 3

LEGAL REF.: Ill. Constitution, Art. 2, ¶ 1; Art. 4, ¶ 2(e); Art. 6, ¶ 13(b).

105 ILCS 5/10-3 and 5/10-10.

CROSS REF.: 2:30 (School Board Elections), 2:70 (Vacancies on the School Board - Filling

Vacancies)

¹ State law controls this policy's content. Election qualifications are found in 105 ILCS 5/10-3 and 5/10-10, amended by P.A. 96-538. Except for possible residency requirements, there are no general eligibility qualifications for appointment to a board; this sample policy, however, applies the election qualifications to appointments. This is possible because the board controls the appointment process. See policy 2:70, *Vacancies on the School Board - Filling Vacancies*.

Boards may describe additional residency requirements, if any, in the following optional sentence: "On the date of election or appointment, Board members must also meet the following residential requirement: [insert]."

¹⁰⁵ ILCS 5/10-10 allows a board to appoint a student to the board to serve in an advisory capacity for a term the board determines. The student may not vote or attend any closed board meeting. A board that desires to appoint a student member may include this paragraph at the end of this policy, adding the manner the student member is selected as appropriate:

The Board will annually appoint a student member to serve in an advisory capacity. The student member will not have any voting privileges and may not attend executive sessions of the Board.

Boards may describe additional residency requirements, if any, in the following optional sentence: "On the date of election or appointment, Board members must also meet the following residential requirement: [insert]."

² Prohibitions on simultaneously holding more than one public office, known as the doctrine of incompatibility of offices, arise from the constitutional concept of separation of offices. Appellate decisions have held that incompatibility arises if the duties of one office would necessarily prevent the office holder from faithfully performing all the duties of the other office. Express statutory prohibitions involving a school board member and another office are rare but do exist. For example, a school trustee may not also be a board member (105 ILCS 5/10-3 and 5/10-10, amended by P.A. 96-538). Dual office holding is discussed in the Ill. Council of School Attorneys' publications, Answers to FAQs, Conflict of Interest and Incompatible Offices, www.iasb.com/law/conflict.cfm, and Answers to FAQs, Vacancies on the Board of Education, www.iasb.com/law/vacancies.cfm.

^{3 105} ILCS 5/10-3 and 5/10-10, amended by P.A. 96-538. The definition of child sex offender is found in 720 ILCS 5/11-9.3 and is contained in administrative procedure 8:30-AP, *Definition of Child Sex Offender*.

February 2006 2:50

School Board

Board Member Term of Office

The term of office for a School Board member begins immediately after the election authority canvasses the votes and declares the winner(s); this occurs within 21 days after the consolidated election held on the first Tuesday in April in odd-numbered years. The term ends 4 years later when the successor assumes office.

LEGAL REF.:

10 ILCS 5/2A-1.1, 5/22-17, and 5/22-18.

105 ILCS 5/10-10 and 5/10-16.

CROSS REF.:

2:30 (School District Elections), 2:210 (Organizational School Board Meeting)

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School Board

Board Member Removal From Office

If a majority of the Board determines that a Board member has willfully failed to perform his or her official duties, it may request the Regional Superintendent to remove such member from office.

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2:70

School Board

Vacancies on School Board - Filling Vacancies

Vacancy

Elective office of a School Board member becomes vacant before the term's expiration when any of the following occurs:

- 1. Death of the incumbent;
- 2. Resignation in writing filed with the Secretary of the School Board;
- 3. Legal disability of the incumbent;
- 4. Conviction of a felony, bribery, perjury, or other infamous crime, or of any offense involving a violation of official oath;
- 5. Removal from office;
- 6. The decision of a competent tribunal declaring his or her election void;
- 7. Ceasing to be an inhabitant of a particular area from which he or she was elected, if the residential requirements contained in The School Code are violated;
- 8. An illegal conflict of interest; or
- 9. Acceptance of a second public office that is incompatible with School Board membership.

Filling Vacancies

Whenever a vacancy occurs, the remaining members shall notify the Regional Superintendent of Schools of that vacancy within 5 days after its occurrence and shall fill the vacancy until the next regular school board election, at which election a successor shall be elected to serve the remainder of the unexpired term. However, if the vacancy occurs with <u>less</u> than 868 days remaining in the term, the person so appointed shall serve the remainder of the unexpired term, and no election to fill the vacancy shall be held. Members appointed by the remaining members of the Board to fill vacancies shall have the same residential qualifications as their predecessors. The Board shall fill the vacancy within 45 days after it occurred by a public vote at a meeting of the Board.

September 2009 2:70-E

School Board

Exhibit - Checklist for Filling Board Vacancies by Appointment

The School Board fills a vacancy by either appointment or election. The Board uses this checklist for guidance when it must fill a vacancy by appointment. Some items contain guidelines along with explanations. For more information, see *Answers to FAQs Vacancies on the Board of Education*, published by a committee of the Illinois Council of School Attorneys, and available at: www.iasb.com/law/ICSAFAQsonBoardVacancies.pdf.

٦	Confirm	that the	Board	must fill	the	vacancy b	V 2	appointment.
		that the	DOM: U			THEMILE, N	., .	appointment.

Guidelines	Explanation
Review Board policy 2:70, Vacancies on the School Board - Filling Vacancies, to determine if a vacancy on the Board occurred and, if so, whether the successor will be selected by election or Board appointment.	Filling a vacancy by Board appointment or election depends upon when the vacancy occurred. If a vacancy occurs with less than: (1) 868 days remaining in the term of office, or (2) 88 days before the next regularly scheduled election for the vacant office, no election to fill the vacancy is held and the appointee serves the remainder of the term. At all other times, an appointee serves until the next regular school election, at which election a successor is elected to serve the remainder of the unexpired term. See 105 ILCS 5/10-10.

Notify the Regional Superintendent of the vacancy within 5 days of its occurrence (105 ILCS 5/10-10).

Develop list of qualifications for appointment of a person to fill vacancy.

Guidelines	Explanation
At a minimum, the Board uses election qualifications, that is, a candidate must meet the following: • Be a United States citizen. • Be at least 18 years of age.	While <u>The School Code</u> does not expressly set forth eligibility requirements for appointment to a Board vacancy, the Board may want to use the qualifications for elected Board members listed in 105 ILCS 5/10-3 and 5/10-10.
Be a resident of Illinois and the District for at least one year immediately preceding the appointment.	For guidance discussing other qualifications that the Board may want to consider, see IASB's <i>Recruiting School Board Candidates</i> , available at: www.iasb.com/elections/recruiting.pdf .
 Be a registered voter. Not be a child sex offender. Not hold another incompatible public office. Not have a prohibited interest in 	For guidance regarding conflict of interest and incompatible offices, See <i>Answers to FAQs, Conflict of Interest and Incompatible Offices</i> , published by the Ill. Council of School Attorneys, available at: www.iasb.com/law/conflict.cfm.
 any contract with the District. Not hold certain types of prohibited State or federal 	

Guidelines	Explanation
employment.	
When additional qualifications apply, the following items may be included in the Board's list of qualifications:	Board members of some community unit school districts may be subject to historical residential qualifications based on the distribution of population
Meet all qualifications based upon the distribution of population among congressional townships in the district.	among congressional townships in the district or between the district's incorporated and unincorporated areas (105 ILCS 5/11A-8).
Meet all qualifications based upon the distribution of population among incorporated and unincorporated areas.	

☐ Decide who will receive completed vacancy applications.

Guidelines	Explanation
The Board President will accept applications. The Board will discuss, at an open meeting, its process to review the applications and who will contact applicants for an interview.	Who accepts vacancy applications is at the Board's sole discretion. According to 2:110, <i>Qualifications</i> , <i>Term, and Duties of Board Officers</i> , the Board President is a logical officer to accept the applications, but this task may be delegated to the Secretary or Superintendent's secretary if the Board determines that it is more convenient. Who accepts the applications must be decided prior to posting the vacancy announcement.

Create Board member vacancy announcement.

Guidelines	Explanation
School District Board Member Vacancy School District is accepting	The contents of a vacancy announcement, how it is announced, and where it is posted are at the Board's sole discretion.
applications to fill the vacancy resulting from [reason for vacancy] of [former Board member's name].	The Board may want to consider announcing the vacancy and its intent to fill it by appointment during its meeting and post it on the District's website and in the local newspaper(s).
The appointment will be from the date of appointment to [date].	The length of the appointment depends upon when during the term of office the vacancy occurred. See 105 ILCS 5/10-10 and Board policy 2:70, <i>Vacancies on the School Board - Filling Vacancies</i> , to determine the length of the appointment.
School District is [School District's philosophy or mission statement].	See Board policy 1:30, <i>School District Philosophy</i> , for the District's mission statement that is specific to the community's goals.
Applicants for the Board vacancy must be: [Board's list of	See checklist item titled Develop List of Qualifications for Appointment of a Person to Fill Vacancy above.

Guidelines	Explanation
qualifications].	
Applicants should show familiarity with the Board's policies regarding general duties and responsibilities of a Board and a Board member, including fiduciary responsibilities, conflict of interest, ethics and gift ban. The Board's policies are available at [locations].	Listing this along with the Board's list of qualifications assists candidates in understanding a Board member's duties and responsibilities and may facilitate a better conversation during the interview process. See Board policies: 2:20, Powers and Duties of the School Board; 2:80, Board Member Oath and Conduct; 2:100, Board Member Conflict of Interest; 2:105 Ethics and Gift Ban; and 2:120, Board Member Development.
Applications may be obtained at [location and address and/or website] beginning on [date and time]. Completed applications may be turned in by [time and date] to [name and title of person receiving applications].	See action item titled <i>Decide who will receive</i> completed vacancy applications above.

Publicize vacancy announcement by placing it on the District's website, announcing it at a meeting, or advertising it in the local newspaper(s).
Accept and review applications from prospective candidates (see <i>Decide who will receive completed vacancy applications</i> above).
Contact appropriate applicants for interviews (see <i>Decide who will receive completed vacancy applications</i> above).
Develop interview questions.

Develop interview questions.				
Guidelines	Explanation			
Why do you want to be a Board member? What specific skills would you bring to the Board? Please give specific examples of your ability in interpersonal relationships and teamwork. What do you see as the role of a Board member? What have you done to prepare yourself for the challenges of being a Board member? Please describe your previous community or non-profit experiences. What areas in the district would you like to see the Board strengthen? What is your availability to meet the	Interview questions are at the Board's sole discretion. This list is not exhaustive, but it may help the Board tailor its questions toward finding a candidate who will approach Board membership with a clear understanding of its demands and expectations along with a constructive attitude toward the challenge. The Board may also want to consider allowing an equal amount of time for each interview. See IASB's Recruiting School Board Candidates, available at: www.iasb.com/elections/recruiting.pdf . A prospective candidate to fill a vacancy may raise other specific issues that the Board will want to cover during an interview.			

Guidelines	Explanation
time, training commitments, and other responsibilities required for Board membership?	
Describe what legacy you would like to leave behind.	

Conduct interviews with candidates (interviews may occur in closed session pursuant to 5 ILCS 120/2(c)(3).

Guidelines	Explanation
The Board President will discuss the following items with each candidate during the interview:	The Board President will lead the Board as it interviews prospective candidates. See Board policy 2:110, Qualifications, Term, and Duties of Board
Introduce Board members to the candidate at the beginning of the interview.	Officers. The president presides at all meetings (105 ILCS 5/10-13). The Board may also want to consider allowing an
Describe the Board's interview process, selection process, and ask the candidate if he or she has questions about the Board's process for filling a vacancy by appointment.	equal amount of time for each interview.
Describe the District's philosophy or mission statement.	
Describe the vacancy for the candidate by reviewing the: (1) qualifications, and (2) general duties and responsibilities of the Board and the Board members, including fiduciary responsibilities, conflict of interest, ethics and gift ban, and general Board member development.	
Begin asking the interview questions that the Board developed.	
Ask the candidate whether he or she has any questions for the Board.	
Thank the candidate and inform the candidate when the Board expects to make a decision and how the candidate will be contacted regarding the Board's decision.	

 Fill vacancy by a vote during an open meeting of the Board before the 45 th day or notify the Regional Superintendent that the vacancy still exists (105 ILCS 5/10-10).				
 Assist the appointed Board member in filing his or her statement of economic interest (5 ILCS 420/4A-105(c).				
Announce the appointment to District staff and community.				
Guidelines	Explanation			
The announcement should include:	The contents of the appointment appouncement and			

Guidelines	Explanation
The announcement should include: The Board appointed [appointee's name] to fill the vacancy on the Board. The appointment will be from [date] to [date]. The Board previously established qualifications for the appointee in a careful and thoughtful manner. [Appointee's name] meets these qualifications and has demonstrated the willingness to accept the duties and responsibilities of a Board member. [Appointee's name] brings a clear understanding of the demands and expectations of being a Board member along with a constructive attitude toward the challenge.	The contents of the appointment announcement and length of time it is displayed are at the Board's sole discretion. The Board may want to consider announcing the appointment during its meeting and also by posting it in the same places that it posted the vacancy announcement. See Board policy 8:10, Connection with the Community.

Guidelines	Explanation
See Board policy 2:80, Board Member Oath and Conduct.	Each individual, before taking his or her seat on the Board, must take an oath in substantially the form given in 105 ILCS 5/10-16.5.
See Board policy 2:120, Board Member Development, and 2:120-E, Guidelines for Serving as a Mentor to a New School Board Member.	Orientation assists new Board members to learn, understand, and practice effective governance principles. See the IASB Foundational Principles of Effective Governance, available at: www.iasb.com/principles_popup.cfm.

☐ Inform IASB of the newly appointed Board member's name and directory information.

March 1997 2:80

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School Board

Board Member Ethics

The Board adopts the Illinois Association of School Boards' "Code of Conduct for Members of School Boards."

School Board

Exhibit - Board Member Ethics

Each member of the ______ School Board ascribes to the following code of conduct:

- 1. I shall represent all school district constituents honestly and equally and refuse to surrender my responsibilities to special interest or partisan political groups.
- 2. I shall avoid any conflict of interest or the appearance of impropriety which could result from my position, and shall not use my School Board membership for personal gain or publicity.
- 3. I shall recognize that a School Board member has no legal authority as an individual and that decisions can be made only by a majority vote at a School Board meeting.
- 4. I shall take no private action that might compromise the Board or administration and shall respect the confidentiality of privileged information.
- 5. I shall abide by majority decisions of the School Board, while retaining the right to seek changes in such decisions through ethical and constructive channels.
- 6. I shall encourage and respect the free expression of opinion by my fellow School Board members and others who seek a hearing before the School Board.
- 7. I shall be involved and knowledgeable about not only local educational concerns but also about State and national issues.

In addition, I shall encourage my School Board to pursue the following goals:

- 1. The development of educational programs which meet the individual needs of every student, regardless of ability, race, sex, creed, social standing or disability;
- The development of procedures for the regular and systematic evaluation of programs, staff performance and School Board operations to ensure progress toward educational and fiscal goals;
- 3. The development of effective School Board policies which provide direction for the operation of the schools and delegate authority to the Superintendent for their administration;
- The development of systematic communications which ensure that the School Board, administration, staff, students and community are fully informed and that the staff understands the community's aspirations for its schools; and
- 5. The development of sound business practices which ensure that every dollar spent produces maximum benefits.

April 2006

School Board

Board Self-Evaluation

The School Board shall conduct the Board self-evaluation process every two years.

LEGAL REF.:

5 ILCS 120/2.

105 ILCS 5/23-6.

CROSS REF.:

2:200 (Types of School Board Meetings)

School Board

Board Member Conflict of Interest 1

No School Board member shall have a beneficial interest directly or indirectly in any contract, work, or business of the District unless permitted by <u>The School Code</u> and the Corrupt Practices Act. 2

School Board members must annually file a "Statement of Economic Interests" as required by the Illinois Governmental Ethics Act. 3 Each School Board member is responsible for filing the statement with the county clerk of the county in which the District's principal office is located by May 1.

LEGAL REF.:

5 ILCS 420/4A-101, 420/4A-105, 420/4A-106, and 420/4A-107.

50 ILCS 105/3. 105 ILCS 5/10-9.

CROSS REF.:

2:105 (Ethics and Gift Ban)

¹ State or federal law controls this policy's content.

² The School Code allows a board member to provide materials, merchandise, property, services, or labor to the district he or she serves, if: (1) the board member has less than a 7-1/2% share in the ownership of the business; the board member publicly discloses the interest; the board member abstains from voting on the contract; the contract is approved by a majority vote; the contract is awarded after sealed bids to the lowest responsible bidder if the amount of the contract exceeds \$1500, or awarded without bidding if the amount of the contract is less than \$1500; and the award of the contract would not cause the aggregate amount of all such contracts so awarded in the same fiscal year to exceed \$25,000; OR (2) the contract does not exceed \$1,000; the contract would not cause the aggregate amount of all such contracts so awarded to exceed \$2,000, except when the materials, merchandise, property, services, or labor are not available in the district, in which event the award of the contract shall not cause the aggregate amount of all contracts so awarded in the same fiscal year to exceed \$5,000; and the interested member publicly discloses the interest. See 105 ILCS 5/10-9.

The Corrupt Practices Act prohibits a board member from being "in any manner financially interested directly in his/her own name or indirectly in the name of any other person, association, trust, or corporation, in any contract or the performance of any work in the making or letting of which such officer may be called upon to act or vote." 50 ILCS 105/3. Exceptions to this prohibition are similar to the exceptions in The School Code. Read together, The School Code and the Corrupt Practices Act allow a board member to be employed by the district he or she serves if:

^{1.} The award of the contract is approved by a majority vote and the board member abstains from voting;

^{2.} The contract (employment is a contractual relationship) amount does not exceed \$1,000;

^{3.} The award of the contract would not cause the aggregate amount of all such contracts so awarded to the same board member in the same fiscal year to exceed \$2,000;

^{4.} The board member publicly discloses the nature and extent of his/her interest before or during the deliberations concerning the contract; and

The board member abstains from voting on the award of the contract, though he/she is considered present to establish a quorum.

Violation of the Corrupt Practices Act is a Class 4 felony. Due to the severity of this penalty as well as in the interest of avoiding the appearance of impropriety, a legal opinion should be obtained before a board member works for the district for which he/she serves. Abstaining on the vote, or absence from the meeting when the vote is taken, does not negate an otherwise illegal conflict of interest.

^{3 5} ILCS 420/4A-101 and 4A-105 through 107.

Ethics and Gift Ban

PREAMBLE

WHEREAS, the Illinois General Assembly has enacted the State Officials and Employees Ethics Act (Public Act 93-615, effective November 19, 2003, as amended by Public Act 93-617, effective December 9, 2003), which is a comprehensive revision of State statutes regulating ethical conduct, political activities and the solicitation and acceptance of gifts by State officials and employees; and

WHEREAS, the Act requires all units of local government and school districts, within six months after the effective date of Public Act 93-615, to adopt ordinances or resolutions regulating the political activities of, and the solicitation and acceptance of gifts by, the officers and employees of such units "in a manner no less restrictive" than the provisions of the Act; and

WHEREAS, it is the clear intention of the Act to require units of local government and school districts to implement regulations that are at least as restrictive as those contained in the Act, and to impose penalties for violations of those regulations that are equivalent to those imposed by the Act, notwithstanding that such penalties may exceed the general authority granted to units of local government to penalize ordinance violations; and

WHEREAS, it is the clear intention of the Act to provide units of local government with all authority necessary to implement its requirements on the local level regardless of any general limitations on the power to define and punish ordinance violations that might otherwise be applicable; and

WHEREAS, because the Act provides for the imposition of significant penalties for violations of said local regulations, it is necessary to adopt the required regulations by Ordinance rather than by Resolution;

NOW, THEREFORE, BE IT ORDAINED BY THE [School Board] OF THE [Cambridge CUSD #227], AS FOLLOWS:

SECTION 1: The Code of Ordinances of Cambridge CUSD #227 is hereby amended by the addition of the following provisions:

ARTICLE 1

DEFINITIONS

Section 1-1. For purposes of this ordinance, the following terms shall be given these definitions:

"Campaign for elective office" means any activity in furtherance of an effort to influence the selection, nomination, election, or appointment of any individual to any federal, State, or local public office or office in a political organization, or the selection, nomination, or election of Presidential or Vice-Presidential electors, but does not include activities (i) relating to the support or opposition of any executive, legislative, or administrative action, (ii) relating to collective bargaining, or (iii) that are otherwise in furtherance of the person's official duties.

"Candidate" means a person who has filed nominating papers or petitions for nomination or election to an elected office, or who has been appointed to fill a vacancy in nomination, and who remains eligible for placement on the ballot at a regular election, as defined in section 1-3 of the Election Code (10 ILCS 5/1-3). "Collective bargaining" has the same meaning as that term is defined in Section 3 of the Illinois Public Labor Relations Act (5 ILCS 315/3).

"Collective Bargaining" has the same meaning as that term is defined in Section 3 of the Illinois Public Labor Relations Act (5 ILCS 315/3).

"Compensated time" means, with respect to an employee, any time worked by or credited to the employee that counts toward any minimum work time requirement imposed as a condition of his or her employment, but for purposes of this Ordinance, does not include any designated holidays, vacation periods, personal time, compensatory time off or any period when the employee is on a leave of absence. With respect to officers or employees whose hours are not fixed, "compensated time" includes any period of time when the officer is on premises under the control of the employer and any other time when the officer or employee is executing his or her official duties, regardless of location.

"Compensatory time off" means authorized time off earned by or awarded to an employee to compensate in whole or in part for time worked in excess of the minimum work time required of that employee as a condition of his or her employment.

"Contribution" has the same meaning as that term is defined in section 9-1.4 of the Election Code (10 ILCS 5/9-1.4).

"Employee" means a person employed by the Cambridge CUSD #227, whether on a full-time or part-time basis or pursuant to a contract, whose duties are subject to the direction and control

of an employer with regard to the material details of how the work is to be performed, but does not include an independent contractor.

"Employer" means the Cambridge CUSD #227.

"Gift" means any gratuity, discount, entertainment, hospitality, loan, forbearance, or other tangible or intangible item having monetary value including, but not limited to, cash, food and drink, and honoraria for speaking engagements related to or attributable to government employment or the official position of an officer or employee.

"Leave of absence" means any period during which an employee does not receive (i) compensation for employment, (ii) service credit towards pension benefits, and (iii) health insurance benefits paid for by the employer.

"Officer" means a person who holds, by election or appointment, an office created by statute or ordinance, regardless of whether the officer is compensated for service in his or her official capacity.

"Political activity" means any activity in support of or in connection with any campaign for elective office or any political organization, but does not include activities (i) relating to the support or opposition of any executive, legislative, or administrative action, (ii) relating to collective bargaining, or (iii) that are otherwise in furtherance of the person's official duties.

"Political organization" means a party, committee, association, fund, or other organization (whether or not incorporated) that is required to file a statement of organization with the State Board of Elections or a county clerk under Section 9-3 of the Election Code (10 ILCS 5/9-3), but only with regard to those activities that require filing with the State Board of Elections or a county clerk.

"Prohibited political activity" means:

- (1) Preparing for, organizing, or participating in any political meeting, political rally, political demonstration, or other political event.
- (2) Soliciting contributions, including but not limited to the purchase of, selling, distributing, or receiving payment for tickets for any political fundraiser, political meeting, or other political event

- (3) Soliciting, planning the solicitation of, or preparing any document or report regarding anything of value intended as a campaign contribution.
- (4) Planning, conducting, or participating in a public opinion poll in connection with a campaign for elective office or on behalf of a political organization for political purposes or for or against any referendum question.
- (5) Surveying or gathering information from potential or actual voters in an election to determine probable vote outcome in connection with a campaign for elective office or on behalf of a political organization for political purposes or for or against any referendum question.
- (6) Assisting at the polls on election day on behalf of any political organization or candidate for elective office or for or against any referendum question.
- (7) Soliciting votes on behalf of a candidate for elective office or a political organization or for or against any referendum question or helping in an effort to get voters to the polls.
- (8) Initiating for circulation, preparing, circulating, reviewing, or filing any petition on behalf of a candidate for elective office or for or against any referendum question.
- (9) Making contributions on behalf of any candidate for elective office in that capacity or in connection with a campaign for elective office.
- (10) Preparing or reviewing responses to candidate questionnaires.
 - (11) Distributing, preparing for distribution, or mailing campaign literature, campaign signs, or other campaign material on behalf of any candidate for elective office or for or against any referendum question.
- $\,$ (12) Campaigning for any elective office or for or against any referendum question.
 - (13) Managing or working on a campaign for elective office or for or against any referendum question.

- (14) Serving as a delegate, alternate, or proxy to a political party convention.
- (15) Participating in any recount or challenge to the outcome of any election.

"Prohibited source" means any person or entity who:

- (1) is seeking official action (i) by an officer or (ii) by an employee, or by the officer or another employee directing that employee;
- (2) does business or seeks to do business (i) with the officer or (ii) with an employee, or with the officer or another employee directing that employee;
- (3) conducts activities regulated (i) by the officer or (ii) by an employee, or by the officer or another employee directing that employee; or
- (4) has interests that may be substantially affected by the performance or non- performance of the official duties of the officer or employee.

ARTICLE 5

PROHIBITED POLITICAL ACTIVITIES

Section 5-1. Prohibited political activities. (a) No officer or employee shall intentionally perform any prohibited political activity during any compensated time, as defined herein. No officer or employee shall intentionally use any property or resources of the Cambridge CUSD #227in connection with any prohibited political activity.

- (b) At no time shall any officer or employee intentionally require any other officer or employee to perform any prohibited political activity (i) as part of that officer or employee's duties, (ii) as a condition of employment, or (iii) during any compensated time off (such as holidays, vacation or personal time off).
- (c) No officer or employee shall be required at any time to participate in any prohibited political activity in consideration for that officer or employee being awarded additional compensation or any benefit, whether in the form of a salary adjustment, bonus, compensatory time off, continued employment or otherwise, nor shall any officer or employee be awarded additional compensation or any benefit in consideration for his or her participation in any prohibited political activity.

- (d) Nothing in this Section prohibits activities that are permissible for an officer or employee to engage in as part of his or her official duties, or activities that are undertaken by an officer or employee on a voluntary basis which are not prohibited by this Ordinance.
- (e) No person either (i) in a position that is subject to recognized merit principles of public employment or (ii) in a position the salary for which is paid in whole or in part by federal funds and that is subject to the Federal Standards for a Merit System of Personnel Administration applicable to grant-in-aid programs, shall be denied or deprived of employment or tenure solely because he or she is a member or an officer of a political committee, of a political party, or of a political organization or club.

ARTICLE 10

GIFT BAN

Section 10-1. Gift ban. Except as permitted by this Article, no officer or employee, and no spouse of or immediate family member living with any officer or employee (collectively 6 referred to herein as "recipients"), shall intentionally solicit or accept any gift from any prohibited source, as defined herein, or which is otherwise prohibited by law or ordinance. No prohibited source shall intentionally offer or make a gift that violates this Section.

Section 10-2. Exceptions. Section 10-1 is not applicable to the following:

- (1) Opportunities, benefits, and services that are available on the same conditions as for the general public.
- (2) Anything for which the officer or employee, or his or her spouse or immediate family member, pays the fair market value.
- (3) Any (i) contribution that is lawfully made under the Election Code or (ii) activities associated with a fundraising event in support of a political organization or candidate.
 - (4) Educational materials and missions.
 - (5) Travel expenses for a meeting to discuss business.
- (6) A gift from a relative, meaning those people related to the individual as father, mother, son, daughter, brother, sister, uncle, aunt, great aunt, great uncle, first cousin, nephew,

niece, husband, wife, grandfather, grandmother, grandson, granddaughter, father-in-law, motherin- law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, half sister, and including the father, mother, grandfather, or grandmother of the individual's spouse and the individual's fiancé or fiancee.

- (7) Anything provided by an individual on the basis of a personal friendship unless the recipient has reason to believe that, under the circumstances, the gift was provided because of the official position or employment of the recipient or his or her spouse or immediate family member and not because of the personal friendship. In determining whether a gift is provided on the basis of personal friendship, the recipient shall consider the circumstances under which the gift was offered, such as: (i) the history of the relationship between the individual giving the gift and the recipient of the gift, including any previous exchange of gifts between those individuals; (ii) whether to the actual knowledge of the recipient the individual who gave the gift personally paid for the gift or sought a tax deduction or business reimbursement for the gift; and (iii) whether to the actual knowledge of the recipient the individual who gave the gift also at the same time gave the same or similar gifts to other officers or employees, or their spouses or immediate family members.
- (8) Food or refreshments not exceeding \$75 per person in value on a single calendar day; provided that the food or refreshments are (i) consumed on the premises from which they were purchased or prepared or (ii) catered. For the purposes of this Section, "catered" means food or 7 refreshments that are purchased ready to consume which are delivered by any means.
- (9) Food, refreshments, lodging, transportation, and other benefits resulting from outside business or employment activities (or outside activities that are not connected to the official duties of an officer or employee), if the benefits have not been offered or enhanced because of the official position or employment of the officer or employee, and are customarily provided to others in similar circumstances.
- (10) Intra-governmental and inter-governmental gifts. For the purpose of this Act, "intra-governmental gift" means any gift given to an officer or employee from another officer or employee, and "inter-governmental gift" means any gift given to an officer or employee by an officer or employee of another governmental entity. (11) Bequests, inheritances, and other transfers at death.

(12) Any item or items from any one prohibited source during any calendar year having a cumulative total value of less than \$100.

Each of the exceptions listed in this Section is mutually exclusive and independent of every other.

Section 10-3. Disposition of gifts. An officer or employee, his or her spouse or an immediate family member living with the officer or employee, does not violate this Ordinance if the recipient promptly takes reasonable action to return a gift from a prohibited source to its source or gives the gift or an amount equal to its value to an appropriate charity that is exempt from income taxation under Section 501 (c)(3) of the Internal Revenue Code of 1986, as now or hereafter amended, renumbered, or succeeded.

ARTICLE 25

PENALTIES

- 11 Section 25-1. Penalties. (a) A person who intentionally violates any provision of Article 5 of this Ordinance may be punished by a term of incarceration in a penal institution other than a penitentiary for a period of not more than 364 days, and may be fined in an amount not to exceed \$2,500.
- (b) A person who intentionally violates any provision of Article 10 of this Ordinance is subject to a fine in an amount of not less than \$1,001 and not more than \$5,000.
- (c) Any person who intentionally makes a false report alleging a violation of any provision of this Ordinance to the local enforcement authorities, the State's Attorney or any other law enforcement official may be punished by a term of incarceration in a penal institution other than a penitentiary for a period of not more than 364 days, and may be fined in an amount not to exceed \$2,500.
- (d) A violation of Article 5 of this Ordinance shall be prosecuted as a criminal offense by an attorney for the Cambridge CUSD #227 by filing in the circuit court an information, or sworn complaint, charging such offense. The prosecution shall be under and conform to the rules of criminal procedure. Conviction shall require the establishment of the guilt of the defendant beyond a reasonable doubt. A violation of Article 10 of this Ordinance may be prosecuted as a quasi-criminal offense by an attorney for the Cambridge CUSD #227, or, if an Ethics Commission has been created, by the Commission through the designated _administrative procedure.
- (e) In addition to any other penalty that may be applicable, whether criminal or civil, an officer or employee who intentionally violates any provision of Article 5 or Article 10 of this Ordinance is subject to discipline or discharge.
- SECTION 2: Repeal of original gift ban provisions. [Policy/ordinance] Number 5:130 , adopted on Jan. 2003 is hereby repealed.
- **SECTION 3:** This Ordinance shall be in effect upon its passage, approval and publication [if required] as provided by

September 2009 2:110

School Board

Qualifications, Term, and Duties of Board Officers 1

The School Board officers are: President, Vice President, Secretary, and Treasurer. 2 These officers are elected or appointed by the Board at its organizational meeting.

President 3

The Board elects a President from its members for a 2-year term. The duties of the President are to:

- 1. Focus the Board meeting agendas on appropriate content and preside at all meetings;
- 2. Make all Board committee appointments, unless specifically stated otherwise; 4
- 3. Attend and observe any Board committee meeting at his or her discretion; 5
- 4. Represent the Board on other boards or agencies;
- 5. Serve as chairperson of the Education Officers Electoral Board which hears challenges to Board candidate nominating petitions;
- 6. Sign official District documents requiring the President's signature, including Board minutes and Certificate of Tax Levy;
- 7. Call special meetings of the Board;
- 8. Serve as the *head of the public body* for purposes of the Open Meetings Act and Freedom of Information Act; 6
- 9. Ensure that a quorum of the Board is physically present at all Board meetings; 7
- 10. Administer the oath of office to new Board members; and 8

¹ State law controls this policy's content. Selection of officers must be in open session (5 ILCS 120/2). Board officer vacancies are discussed in *Answers to FAQs: Vacancies on the Board of Education*, Ill. Council of School Attorneys, www.iasb.com/law/vacancies.cfm.

² Districts governed by a board of directors have 3 officers: a president, clerk, and treasurer. The president and clerk must be board members (105 ILCS 5/10-5).

^{3 105} ILCS 5/10-13. The board by resolution may decrease to one year the term of office for the president.

Of the listed duties, only the following are imposed by law: #1, preside at meetings (<u>Id.</u>); #5, chair Education Officers Electoral Board (10 ILCS 5/10-8); #6, sign minutes (105 ILCS 5/10-7) and sign certificate of tax levy (105 ILCS 5/17-11); #7, call special meetings (105 ILCS 5/10-16); and #8, serve as *head of the public body* for OMA and FOIA purposes (5 ILCS 140/2(e), 140/7(f), and 140/9.5, amended by P.A. 96-542 (eff. 1-1-10).

⁴ Alternatively, strike the "unless" clause and substitute: "subject to Board approval." Be sure this treatment is consistent with policy 2:150, *Committees*.

⁵ Optional. A board that wants the president to participate in committee meetings may use the following alternative: "Be a member of all Board committees." Using this alternative, the president would be counted to determine the number of members that constitutes a quorum for each board committee meeting. If a board would like the superintendent to attend any or all meetings of a board committee, it should consider asking the superintendent to be a committee resource person (or other such title) rather than an ex-officio member of the board committee itself. That way, the superintendent will not count to determine the number of committee members that constitutes a quorum.

⁶ The *head of the public body* or its attorney may request an advisory opinion from the Attorney General concerning compliance with the Open Meetings Act or the Freedom of Information Act (5 ILCS 120/3.5(h) and 5 ILCS 140/9.5(h), amended by P.A. 96-542, eff. 1-1-10). The Freedom of Information Act defines *head of the public body* to mean *president* or "such person's duly authorized designee" (5 ILCS 140/2(e), amended by P.A. 96-542 (eff. 1-1-10). Preliminary drafts, recommendations, and other records in which opinions are expressed, or policies are formulated, lose this exemption from disclosure if a relevant portion of a requested record is publicly cited and identified by the *head of the public body* (5 ILCS 140/7(f).

⁷ Optional. Requiring the president to monitor the presence of a quorum assists compliance with the Open Meetings Act's mandate that a quorum be physically present at all board meetings (5 ILCS 120/7).

11. Serve as the Board's official spokesperson to the media.

The President is permitted to participate in all Board meetings in a manner equal to all other Board members, including the ability to make and second motions.

The Vice President fills a vacancy in the Presidency.

Vice President 9

The Board elects a Vice President from its members for a 2-year term. The Vice President performs the duties of the President if:

- 1. The office of President is vacant;
- 2. The President is absent; or
- 3. The President is unable to perform the office's duties.

A vacancy in the Vice Presidency is filled by a special Board election.

Secretary 10

The Board elects a Secretary for a 2-year term. The secretary may be, but is not required to be, a Board member. The Secretary may receive reasonable compensation as determined by the Board before appointment. However, if the secretary is a Board member, the compensation shall not exceed \$500 per year, as fixed by the Board at least 180 days before the beginning of the term. The duties of the Secretary are to:

- 1. Keep minutes for all Board meetings and keep the verbatim record for all closed Board meetings;
- 2. Mail meeting notification and agenda to news media who have officially requested copies;
- 3. Keep records of the Board's official acts, and sign them, along with the President, before submitting them annually to the Treasurer on the first Monday of April and October and on such other times as the Treasurer requests;
- 4. Report to the Treasurer on or before July 7, annually, such information as the Treasurer is required to include in the Treasurer's report to the Regional Superintendent:
- 5. Act as the local election authority for all Board elections;
- 6. Arrange public inspection of the budget before adoption;
- 7. Publish required notices;
- 8. Sign official District documents requiring the Secretary's signature; and
- 9. Maintain Board policy, financial reports, publicity, and correspondence.

The Secretary may delegate some or all of these duties, except when State law prohibits the delegation. The Board appoints a secretary pro tempore, who may or may not be a Board member, if

⁸ Optional. Omit this duty if policy 2:80, Board Member Oath and Conduct provides that the board member oath is given by other means.

^{9 105} ILCS 5/10-13.1. The board by resolution may decrease to one year the term of office for the vice president.

^{10 105} ILCS 5/10-14. The board by resolution may decrease to one year the term of office for the secretary. In districts governed by a board of directors, a clerk who is a board member performs these duties (105 ILCS 5/10-5). The policy's provisions regarding compensation are required by 105 ILCS 5/10-14 (governs secretaries who are board members and non-board members) and by 50 ILCS 145/2 (governs secretaries who are board members).

Of the listed duties, only the following are imposed by law: #1, board meeting minutes (105 ILCS 5/10-7; see policy 2:220, School Board Meeting Procedure, for the requirements for minutes); #4, records board's official acts and submits them to the treasurer (105 ILCS 5/10-7); #5, treasurer's report (105 ILCS 5/10-8); #6, local election authority (10 ILCS 5/10-1 et seq. and 5/17-22; 105 ILCS 5/9-10); #7, public inspection of the budget (105 ILCS 5/17-1).

the Secretary is absent from any meeting or refuses to perform the duties of the office. A permanent vacancy in the office of Secretary is filled by special Board election.

Recording Secretary 11

The Board may appoint a Recording Secretary who is a staff member. The Recording Secretary shall:

- 1. Assist the Secretary by taking the minutes for all open Board meetings;
- 2. Assemble Board meeting material and provide it, along with prior meeting minutes, to Board members before the next meeting; and
- 3. Perform the Secretary's duties, as assigned, except when State law prohibits the delegation.

In addition, the Recording Secretary or Superintendent receives notification from Board members who desire to attend a Board meeting by video or audio means.

Treasurer 12

The Treasurer of the Board shall be either a member of the Board who serves a 1-year term or a non-Board member who serves at the Board's pleasure. 13 A Treasurer who is a Board member may not be compensated. 14 A Treasurer who is not a Board member may be compensated provided it is established before the appointment. 15 The Treasurer must: 16

- 1. Be at least 21 years old;
- 2. Not be a member of the County Board of School Trustees; and
- 3. Have a financial background or related experience, or 12 credit hours of college-level accounting.

The Treasurer shall: 17

- 1. Furnish a bond, which shall be approved by a majority of the full Board;
- 2. Maintain custody of school funds;

¹¹ This section is optional.

¹² This section is for: (1) districts in a Class I, or (2) a Class II county (Cook Co.) district that has withdrawn from the authority of the township treasurer or is located in a township in which the office of township treasurer was abolished. 105 ILCS 5/5-1 defines Class I county school units as districts in counties with less than 2,000,000 inhabitants. Those districts in Cook County (Class II county) under the authority of the trustees of schools of the township and the township treasurers should use this alternative: "Qualifications, appointment, and duties of the Treasurer for the School District shall be as provided in The School Code." See 105 ILCS 5/8-1(a) for how the township treasurer is appointed and the term of office; duties are found in 105 ILCS 5/8-2, 5/8-6, 5/8-16, and 5/8-17.

^{13 105} ILCS 5/8-1(b), amended by P.A. 96-538. The treasurer's term of office is 2 years if the district is located in a Class II county (Cook Co.) that was under the jurisdiction and authority of the township treasurer and township trustees of schools at the time those offices were abolished (105 ILCS 5/8-1(c).

^{14 105} ILCS 5/8-1(b) and (c), amended by P.A. 96-538.

^{15 105} ILCS 5/8-3.

¹⁶ Qualification #1 is required for treasurers in a Class I county or Class II county (Cook) that withdrew from the authority of the township treasurer and township trustees of schools (105 ILCS 5/8-1(b). This sample policy makes it applicable to Class II county (Cook Co.) districts that were under the authority of the township treasurer and township trustees of schools at the time those offices were abolished.

Qualification #2 is required for treasurers in a Class I county or Class II county (Cook Co.) that withdrew from the authority of the township treasurer and township trustees of schools (105 ILCS 5/8-1(b). Districts in Class II county (Cook Co.) that were under the authority of the township treasurer and township trustees of schools at the time those offices were abolished should replace this qualification as follows: "2. Not be the District Superintendent." See 105 ILCS 5/8-1(c).

Qualification #3 is required for treasurers in a Class I county. This qualification should be replaced by the following for districts in a Class II county (Cook Co.): "Upon being appointed for his or her first term, be a certified public accountant or a certified chief school business official as defined in <u>The School Code</u>; experience as a township treasurer in a Class II county school before July 1, 1989 is deemed equivalent." See 105 ILCS 5/8-1(e).

^{17 105} ILCS 5/8-2, 5/8-6, and 5/8-16.

- 3. Maintain records of school funds and balances;
- 4. Prepare a monthly reconciliation report for the Superintendent and Board; and
- 5. Receive, hold, and expend District funds only upon the order of the Board.

A vacancy in the Treasurer's office is filled by Board appointment.

LEGAL REF.: 5 ILCS 120/7 and 420/4A-106.

105 ILCS 5/8-1, 5/8-2, 5/8-3, 5/8-6, 5/8-16, 5/8-17, 5/10-1, 5/10-5, 5/10-7, 5/10-8,

5/10-13, 5/10-13.1, 5/10-14, 5/10-16.5, and 5/17-1.

CROSS REF.: 2:80 (Board Member Oath and Conduct), 2:210 (Organizational School Board

Meeting)

School Board

Exhibit - Waiver and Modification Request Process

Actor	Action
Superintendent or designee	Develops a plan supporting a waiver or modification request that meets the criteria contained in 105 ILCS 5/2-3.25g.
	Based on the plan, completes a preliminary application on an ISBE form.
	Districts may petition ISBE for a waiver or modification of the mandates in <u>The School Code</u> or ISBE administrative rules.
	For a waiver or modification of administrative rules or modification of <u>Code</u> mandates, the District must demonstrate that: (1) it can address the intent of the rule or mandate in a more effective, efficient, or economical manner, or (2) a waiver or modification of the rule or mandate is necessary to stimulate innovation or improve student performance.
	For a waiver of mandates in <u>The School Code</u> , a District must demonstrate the waiver is necessary to stimulate innovation or improve student performance. Waivers may not be requested from laws, rules, and regulations pertaining to special education, teacher certification, or teacher tenure and seniority.
	Identifies a date for a public hearing on the proposed waiver or modification request on a day <i>other than</i> on which a regular Board meeting is held (105 ILCS 5/2-3.25g, as amended by P.A. 93-557).
	Publishes notice in a newspaper of general circulation within District of the date, time, place, and general subject matter of a public hearing on the proposed waiver or modification request. This notice must be published at least 7 days before the hearing (105 ILCS 5/2-3.25g).
	Makes all arrangements for a special meeting of the Board.
	Notifies in writing all affected exclusive bargaining agents, as well as those State legislators representing the District, when a public hearing will be held on the District's intent to seek a waiver or modification (105 ILCS 5/2-3.25g, as amended by P.A. 93-557).
School Board	Holds a public hearing in an open meeting on the waiver or modification. Educators directly involved in its implementation, parents, and students must be allowed to testify (105 ILCS 5/2-3.25g).
	On the hearing date or in subsequent open meeting, deliberates on the draft plan and application supporting a waiver or modification request; decides whether to approve the plan and application as amended to include a description of the public hearing.
	A request for a waiver or modification of ISBE rules or for a modification of a mandate contained in <u>The School Code</u> must include a description of the public hearing.

Actor	Action
	A request for waiver from a mandate contained in <u>The School Code</u> must include a description of the public hearing, including: the means of notice, the number of people in attendance, the number of people who spoke as proponents or opponents, a brief description of their comments, and whether there were any written statements submitted (105 ILCS 5/2-3.25g, as amended by P.A. 93-557).
	Either attests or authorizes the Superintendent to attest to compliance with all of the notification and procedural requirements (105 ILCS 5/2-3.25g, as amended by P.A. 93-557).
Superintendent or designee	Within 15 days after approval by the School Board, submits the application to ISBE by certified mail, return receipt requested.
For requests concerning a rule or a modification of <u>The School Code</u> : ISBE	No action is required to approve a requested waiver or modification. Disapproval of a request must occur within 45 days following its receipt (105 ILCS 5/2-3.25g).
For requests concerning a rule or a modification of <u>The School Code</u> : School Board	To appeal disapproval by ISBE of a request, notifies ISBE that the District is appealing the disapproval to the General Assembly (105 ILCS 5/2-3.25g).
For requests concerning a rule or a modification of <u>The School Code</u> : ISBE	Files a report outlining appeals by School Districts of requests disapproved by ISBE with the Senate and House of Representatives by May 1 and October 1 each year (105 ILCS 5/2-3.25g).
For requests of a waiver from a mandate contained in <u>The School Code</u> : ISBE	Reviews applications for completeness and files a report with Senate and House of Representatives by May 1 and October 1 each year (105 ILCS 5/2-3.25g).
General Assembly	No action is required to approve a requested waiver or appealed request. Disapproval of a request or appealed request must occur within 30 days after each house of the legislature next convenes after the report is filed by adoption of a resolution by a record vote of the majority of members elected in each house (105 ILCS 5/2-3.25g).
School Board	May seek to renew an approved waiver or modification. A waiver or modification may remain in effect up to 5 school years (105 ILCS 5/2-3.25g).

School Board

Board Member Development

The School Board desires that its individual members learn, understand, and practice effective governance principles. The Board is responsible for Board member orientation and development. Board members have an equal opportunity to attend State and national meetings designed to familiarize members with public school issues, governance, and legislation.

The Board President and/or Superintendent shall provide all Board members with information regarding pertinent education materials, publications, and notices of training or development.

Board Self-Evaluation

The School Board will conduct periodic self-evaluations with the goal of continuous improvement.

New Board Member Orientation

The orientation process for newly elected or appointed School Board members includes:

- 1. The Board President or designee shall arrange a meeting with new Board members for the purpose of explaining and answering questions about Board processes and procedures.
- The Superintendent or designee shall give each new School Board member a copy of online
 access to the School Board Policy Manual, the School Board's regular meeting minutes for
 the past year, and other helpful information including material explaining the School Board's
 roles and responsibilities.
- 3. The Board President may request a veteran Board member to mentor a new member.
- 4. All new members are encouraged to attend workshops for new members conducted by the Illinois Association of School Boards.

Candidates

The Superintendent or designee shall invite all current candidates for the office of School Board member to attend: (1) School Board meetings, except that this invitation shall not extend to any closed meetings, and (2) pre-election workshops for candidates.

LEGAL REF.:

5 ILCS 120/2.

CROSS REF.:

2:80 (Board Member Ethics), 2:125 (Board Member Expenses), 2:200 (Types of

School Board Meetings)

September 2007 2:125

School Board

Board Member Expenses

No School Board member may receive compensation for services, except that a Board member serving as the Board Secretary may be paid an amount up to the statutory limit if the Board so provides.

The Board may advance or reimburse members the actual and necessary expenses incurred while attending:

- 1. Meetings sponsored by the Illinois State Board of Education or by the Regional Superintendent of Schools;
- 2. County or regional meetings and the annual meeting sponsored by any school board association complying with Article 23 of The School Code; and
- 3. Meetings sponsored by an organization in the field of public school education.

Expense reimbursement is not guaranteed and Board members should seek pre-approval of expenses, except in situations when the expense is diminutive. A Board member must return to the District any portion of an expense advance not used. Members must submit an itemized, signed voucher to support any expense advanced or to seek expense reimbursement. The voucher must show the amount of actual expense, attaching receipts if possible. A Board member submitting a bill for a group function should record participating members' names on the receipt. Money shall not be advanced or reimbursed for: (1) the expenses of any person except the Board member, or (2) anyone's personal expenses.

The Superintendent shall review the submitted vouchers for compliance with this policy. If any voucher's compliance appears uncertain, the Superintendent shall notify the Board President, or Vice President if the voucher in question is from the President, as well as the Board member who submitted the voucher. The Superintendent shall include the voucher in the monthly list of bills that is presented to the Board for approval or rejection.

Registration

When possible, registration fees will be paid by the District in advance.

Transportation

The least expensive transportation will be used, providing that no hardship will be caused to the Board member. Board members will be reimbursed for: (See Board policy 2:110, *Qualifications, Term, and Duties of Board Officers.*)

- Air travel at the coach or single class commercial airline rate. First class air travel will be reimbursed only if emergency circumstances warrant. The emergency circumstances must be explained on the expense voucher. Copies of airline tickets must be attached to the expense voucher.
- 2. Rail or bus travel at actual cost. Rail or bus travel costs may not exceed the cost of coach airfare. Copies of tickets will be attached to the expense voucher to substantiate amounts.
- 3. Use of personal automobiles at the standard mileage rate approved by the Internal Revenue Service for income tax purposes. The reimbursement may not exceed the cost of coach

airfare. Mileage for use of personal automobiles in trips to and from transportation terminals will also be reimbursed. Toll charges and parking costs will be reimbursed.

- 4. Automobile rental costs when the vehicle's use is warranted. The circumstances for such use must be explained on the expense voucher.
- 5. Taxis, airport limousines, or other local transportation costs.

Hotel/Motel Charges

Board members should request conference rate or mid-fare room accommodations. A single room rate will be reimbursed. Board members should pay personal expenses at checkout. If that is impossible, deductions for the charges should be made on the expense voucher.

Meal Charges

Meal charges to the School District should represent "mid-fare" selections for the hotel/meeting facility or general area. Tips are included with the meal charges. Expense vouchers must explain the meal charges incurred.

Miscellaneous Expenses

Board members may seek reimbursement for other expenses incurred while attending a meeting sponsored by organizations described herein by fully describing the expenses on the expense voucher, attaching receipts if possible.

LEGAL REF.: 105 ILCS 5/10-22.32.

CROSS REF.: 2:100 (Board Member Conflict of Interest), 2:110, (Qualifications, Term, and

Duties of Board Officers) 2:120 (Board Member Development), 4:50 (Payment

Procedures)

2:130

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School Board

Board-Superintendent Relationship

The Board and Superintendent constitute the leadership team for the District. The Board-Superintendent relationship is based on mutual respect for their complementary roles. The relationship requires clear communication of expectations regarding the duties and responsibilities of both the Board and Superintendent.

The Board hires, evaluates, and seeks the recommendations of the Superintendent as the District chief executive officer. The Board adopts policies necessary to provide general direction for the District and to encourage achievement of District goals. The Superintendent develops plans, programs, and procedures needed to implement the policies and directs the District's day-to-day operations.

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School Board

Communications To and From the Board

Staff members, parents, and community members should submit questions or communications to the School Board through the Superintendent. Board members' questions or communications to staff or about programs will be channeled through the Superintendent's office. If contacted individually, Board Members will refer the person to the appropriate channel of authority, except in unusual situations. Board Members will not take private action that might compromise the Board or administration.

Board Member Use of Electronic Mail

E-mail to, by, and between Board members, in their capacity as Board members, shall not be used to conduct Board business. It shall be limited to:

- 1. Disseminating information; and
- 2. Messages not involving deliberation, debate, or decision-making.

It may contain:

- 1. Agenda item suggestions;
- 2. Reminders regarding meeting times, date, and places;
- 3. Board meeting agenda or public record information concerning agenda items; or
- 4. Responses to questions posed by the community, administrators, or school staff, subject to this policy's first section.